

## Message Text

SECRET

PAGE 01 BONN 19625 01 OF 02 281150Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----120762 281154Z /12

R 281138Z NOV 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 3474  
INFO USMISSION USBERLIN  
AMEMBASSY BERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW  
USMISSION USNATO  
CINC EUR VAHINGEN  
USNMR SHAPE

S E C R E T SECTION 01 OF 02 BONN 19625

EXDIS

MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: XGDS-3  
TAGS: PGOV, BQG  
SUBJECT: FLAG TOURS: PROPOSALS FOR DRAFT PROTESTS AS  
ANNEX TO CONTINGENCY PLAN

REFS: (A) BONN 19296 DTG 211611Z NOV. 77  
(B) STATE 112207 DTG 162254Z MAY 77

SUMMARY AND INTRODUCTION: AS REQUESTED (REF B), THE  
US BONN GROUP REP INTRODUCED IN THE NOVEMBER 17 BONN  
GROUP MEETING DRAFT PROTESTS FOR INCLUSION AS ANNEXES  
TO THE CONTINGENCY PLAN. AD REF AGREEMENT ON DRAFT  
NOTES WAS REACHED AT THE NOVEMBER 22 BONN GROUP  
MEETING. ACTION REQUESTED: APPROVAL OF TEXTS. END  
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SUMMARY AND INTRODUCTION.

1. THE TEXTS OF DRAFT PROTESTS FOR INCLUSION AS  
ANNEXES TO THE CONTINGENCY PLAN ARE AS FOLLOWS:

A. INITIAL PROTEST STATEMENT IN POLAD CHANNEL  
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(FIRST PARAGRAPH WOULD SPECIFY THE NATURE AND CIRCUMSTANCES OF THE CONTROLS/RESTRICTIONS/ACTIONS)

I AM INSTRUCTED, ON BEHALF OF THE ALLIED AUTHORITIES, TO BRING TO THE ATTENTION OF THE SOVIET AUTHORITIES THIS VIOLATION OF THE QUADRIpartite RIGHT ENJOYED BY PERSONNEL OF THE FOUR POWERS TO FREE, UNCONTROLLED AND UNIMPEDED MOVEMENT THROUGHOUT ALL OF BERLIN. THE ALLIED AUTHORITIES WISH TO REMIND THE SOVIET AUTHORITIES OF THEIR RESPONSIBILITY FOR ENSURING THAT THIS RIGHT IN THE EASTERN SECTOR OF BERLIN IS NOT INFRINGED. THEY WISH TO CALL TO THE ATTENTION OF THE SOVIET AUTHORITIES THE PROVISIONS OF THE QUADRIpartite AGREEMENT OF SEPTEMBER 3, 1971, ESPECIALLY PART I, PARAGRAPHS (3) AND (4) AND THE QUADRIpartite DECLARATION OF NOVEMBER 9, 1972.

THE ALLIED AUTHORITIES CALL UPON THE SOVIET AUTHORITIES TO TAKE IMMEDIATE STEPS (TO INSURE THAT THERE IS NO RECURRENCE OF THE INCIDENTS DESCRIBED ABOVE) (TO REVERSE THE TOTALLY UNACCEPTABLE, ILLEGAL AND UNWARRANTED CONTROLS/RESTRICTIONS WHICH THE EAST GERMAN/SOVIET AUTHORITIES HAVE SOUGHT TO IMPOSE) AND TO TAKE THE NECESSARY STEPS TO RESTORE FORTHWITH FREE, UNCONTROLLED AND UNIMPEDED ALLIED MOVEMENT INTO  
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AND WITHIN THE EASTERN SECTOR OF BERLIN. END TEXT.

B. TEXT OF IDENTICAL LETTERS FROM ALLIED AMBASSADORS TO THE SOVIET AMBASSADOR TO THE GDR (OR TEXT OF PROTEST IN CAPITALS)

-----  
ON (DATE) THE POLITICAL ADVISER OF THE ( ) MISSION IN BERLIN CALLED UPON/TELEPHONED THE COUNSELOR OF YOUR EMBASSY IN BERLIN AND BROUGHT TO HIS ATTENTION THE (RESTRICTIONS/CONTROLS WHICH THE EAST GERMAN/SOVIET AUTHORITIES SOUGHT TO IMPOSE, IN VIOLATION OF QUADRIpartite RIGHTS, ON ALLIED MOVEMENT INTO THE EASTERN SECTOR OF BERLIN.) (ACTIONS TAKEN BY THE EAST GERMAN/SOVIET AUTHORITIES, IN VIOLATION OF QUADRIpartite RIGHTS, WHICH ACTIONS INTERFERED WITH AND IMPEDED THE FREEDOM OF ALLIED MOVEMENT IN THE EASTERN SECTOR OF BERLIN.)

(HERE THE RESTRICTIONS/CONTROLS/ACTIONS WOULD BE DETAILED).

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INFO OCT-01 ISO-00 SSO-00 /026 W  
-----120775 281155Z /20

R 281138Z NOV 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 3475  
INFO USMISSION USBERLIN  
AMEMBASSY BERLIN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW  
USMISSION USNATO  
CINC EUR VAIHINGEN  
USNMR SHAPE

S E C R E T SECTION 02 OF 02 BONN 19625

EXDIS

THE ( ) POLITICAL ADVISER REMINDED THE SOVIET  
AUTHORITIES THAT THEY WERE RESPONSIBLE FOR ENSURING  
THE MAINTENANCE OF FREE, UNCONTROLLED AND UNIMPEDED  
ALLIED MOVEMENT INTO AND IN THE EASTERN SECTOR,  
AND VOICED THE EXPECTATION THAT STEPS WOULD  
IMMEDIATELY BE TAKEN TO REVERSE THE TOTALLY UN-  
WARRANTED AND UNACCEPTABLE ACTIONS OF THE EAST GERMAN/  
SOVIET AUTHORITIES.

(THESE CONTROLS/RESTRICTIONS HAVE NOT, HOWEVER, BEEN  
LIFTED.) (THESE ACTIONS HAVE NOT, HOWEVER, BEEN  
STOPPED.)

I AM THEREFORE INSTRUCTED TO REITERATE THE STATEMENT  
MADE BY THE ( ) POLITICAL ADVISER ON (DATE),  
AND TO URGE THAT YOU IMMEDIATELY TAKE THE ACTIONS  
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REQUIRED TO RESTORE FREE, UNCONTROLLED AND UNIMPEDED MOVEMENT IN ACCORDANCE WITH THE QUADRIpartite RIGHTS AND ESTABLISHED PRACTICES. I WISH TO CALL TO YOUR ATTENTION THE PROVISIONS OF THE QUADRIpartite AGREEMENT OF SEPTEMBER 3, 1971, ESPECIALLY PART I, PARAGRAPHS (3) AND (4). I ALSO WISH TO REMIND YOU ESPECIALLY OF THE COMMITMENT OF THE FOUR POWERS, AS EXPRESSED IN THE QUADRIpartite DECLARATION OF NOVEMBER 9, 1972, FOR THE CONTINUED OBSERVANCE OF THE EXISTING QUADRIpartite AGREEMENTS, DECISIONS AND PRACTICES AND TO RECALL THE TERMS OF THE ALLIED NOTES OF MAY 3, 1977 TO THE USSR ON THE SAME SUBJECT.

THE ALLIES AUTHORITIES REGARD THE ACTIONS OF THE EAST GERMAN/SOVIET AUTHORITIES AS AN UNACCEPTABLE INTERFERENCE WITH THE EXERCISE OF ALLIED RIGHTS AND RESPONSIBILITIES AND AS A VIOLATION OF THE CORRESPONDING, RELATED QUADRIpartite AGREEMENTS, DECISIONS, AND PRACTICES. A CONTINUATION OF THE MEASURES THUS FAR TAKEN BY THE EAST GERMAN/SOVIET AUTHORITIES COULD HAVE SERIOUS CONSEQUENCES FOR OUR MUTUAL EFFORTS TO SECURE PEACE IN BERLIN AND THROUGHOUT EUROPE.

I MUST REITERATE THE SINCERE AND EARNEST HOPE OF MY GOVERNMENT THAT THE NECESSARY STEPS WILL BE TAKEN TO ENSURE THE IMMEDIATE RESTORATION OF FREE, UNCONTROLLED AND UNIMPEDED ALLIED MOVEMENT THROUGHOUT BERLIN.

2. ACTION REQUESTED: APPROVAL OF TEXTS.  
STOESSEL

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## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 28-Nov-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
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**Enclosure:** n/a  
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**Review Media Identifier:**  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Subject:** FLAG TOURS: PROPOSALS FOR DRAFT PROTESTS AS ANNEX TO CONTINGENCY PLAN  
**TAGS:** PGOV, BQG  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
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22 May 2009  
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